# UNITED STATES OF AMERICA Before the OFFICE OF THRIFT SUPERVISION

In the Matter of		Order No.: SE-10-027
CORNERSTONE BANCSHARES, INC.	)	Effective Date: June 17, 2010
Atlanta, Georgia OTS Docket No. H-3978	) ) )	

#### ORDER TO CEASE AND DESIST

WHEREAS, Cornerstone Bancshares, Inc., Atlanta, Georgia, OTS Docket No. H-3978 (Holding Company), by and through its Board of Directors (Board), has executed a Stipulation and Consent to the Issuance of an Order to Cease and Desist (Stipulation); and

WHEREAS, the Holding Company, by executing the Stipulation, has consented and agreed to the issuance of this Order to Cease and Desist (Order) by the Office of Thrift Supervision (OTS) pursuant to 12 U.S.C. § 1818(b); and

WHEREAS, pursuant to delegated authority, the OTS Regional Director for the Southeast Region (Regional Director) is authorized to issue Orders to Cease and Desist where a savings and loan holding company has consented to the issuance of an order.

# NOW, THEREFORE, IT IS ORDERED that:

#### Cease and Desist.

1. The Holding Company and its directors, officers, employees, and agents shall cease and desist from any action (alone or with another or others) for or toward causing, bringing about, participating in, counseling or the aiding and abetting of:

Cornerstone Bancshares, Inc. Order to Cease and Desist Page 1 of 8 (a) operating its wholly owned savings association subsidiary, CornerstoneBank,

Atlanta, Georgia, OTS No. 15682 (Association) with an inadequate level of capital

protection for the volume, type, and quality of assets held by the Association;

(b) operating the Association with an excessive level of adversely classified and

delinquent loans relative to the Association's capital, earnings and allowance for loan and

lease losses (ALLL) levels; and

(c) operating the Holding Company with insufficient earnings as a result of the

deterioration in the financial condition of the Association.

Capital Maintenance and Augmentation Plan.

2. Within sixty (60) days, the Holding Company shall submit for Regional Director review

and non-objection a written plan to maintain and enhance the capital of the Holding Company

and the Association and to ensure that the Association complies with the capital requirements

imposed by the Order to Cease and Desist issued by the OTS against the Association on June 17,

2010 (Capital Maintenance and Augmentation Plan). At a minimum, the Capital Maintenance

and Augmentation Plan shall:

(a) address the requirements and restrictions imposed by this Order and the Order to

Cease and Desist issued by the OTS against the Association on June 17, 2010.

(b) detail the terms of the Holding Company's capital maintenance and enhancement

commitment, together with strategies and specific narrative goals concerning compliance

with that commitment;

(c) identify the specific sources of additional capital and the timeframes and methods

by which additional capital will be raised and infused into the Association, if necessary,

including specific target dates and capital levels; and

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(d) establish an alternative strategy including, but not limited to, seeking a merger or

acquisition partner for the Holding Company and/or the Association, to be implemented

immediately if the Holding Company's primary strategy to raise and infuse additional

capital is unsuccessful.

Within fifteen (15) days after receipt of non-objection from the Regional Director, the

Holding Company shall implement and comply with the Capital Maintenance and Augmentation

Plan.

3.

Thrift Oversight.

4. Effective immediately, the Holding Company shall ensure the Association's compliance

with applicable laws, rules, regulations, and agency guidance and all the terms of the Order to

Cease and Desist issued by the OTS against the Association on June 17, 2010.

Intercompany Transactions.

5. Effective immediately, the Holding Company shall not enter into any agreements,

contracts, or arrangements with the Association or renew, amend, or modify any existing

agreements, contracts, or arrangements with the Association without receiving the prior written

approval of the Regional Director. The Holding Company's written request for such approval

shall be submitted to the Regional Director at least forty-five (45) days prior to the anticipated

date of the proposed agreement, contract, or arrangement.

Effective immediately, the Holding Company shall not engage in any transactions with

the Association, including but not limited to the making and receiving of any loans or the

purchase or sale of any assets, without the prior written approval of the Regional Director. The

Holding Company's written request for such approval shall be submitted to the Regional

Director at least forty-five (45) days prior to the anticipated date of the proposed transaction.

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6.

#### Dividends.

- 7. Effective immediately, the Holding Company shall neither accept nor request that the Association make or pay any dividends or other capital distributions, as that term is defined in 12 C.F.R. § 563.141, or commit to make or pay dividends or any other capital distributions, without receiving the prior written non-objection of the Regional Director. The Holding Company's written request for non-objection shall be submitted to the Regional Director at least forty-five (45) days prior to the anticipated date of the proposed dividend payment or distribution of capital.
- 8. Effective immediately, the Holding Company shall not declare or pay any dividends or other capital distributions, as that term is defined in 12 C.F.R. § 563.141, without the prior written non-objection of the Regional Director. The Holding Company's written request for non-objection shall be submitted to the Regional Director at least forty-five (45) days prior to the anticipated date of the proposed dividend payment or distribution of capital.

#### **Debt Limitations.**

9. Effective immediately, the Holding Company shall not: (a) incur, issue, renew, modify, or rollover any debt or debt securities, increase any current lines of credit, guarantee the debt of any entity, or otherwise incur any additional debt without receiving the prior written non-objection of the Regional Director; or (b) authorize or permit any subsidiary of the Holding Company to incur, issue, renew, modify, or rollover any debt or debt securities, increase any current lines of credit, guarantee the debt of any entity, or otherwise incur any additional debt without receiving the prior written non-objection of the Regional Director. All written requests to the Regional Director shall include, at a minimum, a statement regarding the purpose of the debt, the terms of the debt, the planned source(s) for debt repayment, and an analysis of the cash

flow resources available to meet such debt repayment. The Holding Company's written request

for non-objection shall be submitted to the Regional Director at least forty-five (45) days prior to

the anticipated date of the proposed debt issuance, renewal, modification, or rollover; the

proposed increase in any current lines of credit; the proposed guarantee of the debt of any entity;

or any other incurrence of additional debt.

10. Effective immediately, the Holding Company shall not, directly or indirectly, purchase or

redeem any shares of its equity stock or debt securities without the prior written non-objection of

the Regional Director. The Holding Company's written request for such non-objection shall be

submitted to the Regional Director at least forty-five (45) days prior to the anticipated date of the

proposed stock purchase or redemption.

Severance and Indemnification Payments.

11. Effective immediately, the Holding Company shall not make any golden parachute

payment<sup>1</sup> or prohibited indemnification payment<sup>2</sup> unless, with respect to each such golden

parachute payment, the Holding Company has complied with the requirements of 12 C.F.R. Part

359.

Directorate and Management Changes.

12. Effective immediately, the Holding Company shall comply with the prior notification

requirements for changes in directors and Senior Executive Officers set forth in 12 C.F.R. Part

563, Subpart H.

<sup>1</sup> The term "golden parachute payment" is defined at 12 C.F.R. § 359.1(f).

<sup>2</sup> The term "prohibited indemnification payment" is defined at 12 C.F.R. § 359.1(l).

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#### **Employment Contracts and Compensation Arrangements.**

13. Effective immediately, the Holding Company shall not enter into, renew, extend or revise any contractual arrangement relating to compensation or benefits for any Senior Executive Officer<sup>3</sup> or director of the Holding Company, unless it first provides the OTS with not less than forty-five (45) days prior written notice of the proposed transaction. The notice to the OTS shall include a copy of the proposed employment contract or compensation arrangement or a detailed, written description of the compensation arrangement to be offered to such officer or director, including all benefits and perquisites. The Board shall ensure that any contract, agreement or arrangement submitted to the OTS fully complies with the requirements of 12 C.F.R. Part 359, 12 C.F.R. §§ 563.39 and 563.161(b), and 12 C.F.R. Part 570 – Appendix A.

# Effective Date, Incorporation of Stipulation.

14. This Order is effective on the Effective Date as shown on the first page. The Stipulation is made a part hereof and is incorporated herein by this reference.

#### **Duration**.

15. This Order shall remain in effect until terminated, modified, or suspended by written notice of such action by the OTS, acting by and through its authorized representatives.

#### Time Calculations.

- 16. Calculation of time limitations for compliance with the terms of this Order run from the Effective Date and shall be based on calendar days, unless otherwise noted.
- 17. The Regional Director, or an OTS authorized representative, may extend any of the deadlines set forth in the provisions of this Order upon written request by the Holding Company

<sup>&</sup>lt;sup>3</sup> The term "Senior Executive Officer" is defined at 12 C.F.R. § 563.555.

that includes reasons in support for any such extension. Any OTS extension shall be made in writing.

#### Submissions and Notices.

- 18. All submissions, including any reports, to the OTS that are required by or contemplated by this Order shall be submitted within the specified timeframes.
- 19. Except as otherwise provided herein, all submissions, requests, communications, consents, or other documents relating to this Order shall be in writing and sent by first class U.S. mail (or by reputable overnight carrier, electronic facsimile transmission, or hand delivery by messenger) addressed as follows:
  - (a) To the OTS:
    Regional Director
    Office of Thrift Supervision
    1475 Peachtree St., NE
    Atlanta, Georgia 30309
    404.897.1861 (Fax)
  - (b) To the Holding Company:
    Board of Directors
    c/o William B. Pendleton, Chairman
    2060 Mount Paran Road, NW, Suite 100
    Atlanta, Georgia 30327-2935
    404.601.1251 (Fax)

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# No Violations Authorized.

20. Nothing in this Order or the Stipulation shall be construed as allowing the Holding Company, its Board, officers, or employees to violate any law, rule, or regulation.

### IT IS SO ORDERED.

### **OFFICE OF THRIFT SUPERVISION**

By:	<u>/s/</u>	
	James G. Price	
	Southeast Regional Director	

Date: See Effective Date on page 1

# UNITED STATES OF AMERICA Before the OFFICE OF THRIFT SUPERVISION

In the Matter of	) Order No.: SE-10-027
CORNERSTONE BANCSHARES, INC.	) Effective Date: June 11, 2010
Atlanta, Georgia OTS Docket No. H-3978	) ) _)

### STIPULATION AND CONSENT TO ISSUANCE OF ORDER TO CEASE AND DESIST

WHEREAS, the Office of Thrift Supervision (OTS), acting by and through its Regional Director for the Southeast Region (Regional Director), and based upon information derived from the exercise of its regulatory and supervisory responsibilities, has informed Cornerstone Bancshares, Inc., Atlanta, Georgia, OTS Docket No. H-3978 (Holding Company), that the OTS is of the opinion that grounds exist to initiate an administrative proceeding against the Holding Company pursuant to 12 U.S.C. § 1818(b);

WHEREAS, the Regional Director, pursuant to delegated authority, is authorized to issue Orders to Cease and Desist where a savings and loan holding company has consented to the issuance of an order; and

WHEREAS, the Holding Company desires to cooperate with the OTS to avoid the time and expense of such administrative cease and desist proceeding by entering into this Stipulation and Consent to the Issuance of Order to Cease and Desist (Stipulation) and, without admitting or

denying that such grounds exist, but only admitting the statements and conclusions in Paragraphs

1 - 3 below concerning Jurisdiction, hereby stipulates and agrees to the following terms:

#### Jurisdiction.

1. The Holding Company is a "savings and loan holding company" within the meaning of 12 U.S.C. § 1813(w)(3) and 12 U.S.C. § 1467a. Accordingly, the Holding Company is a

"depository institution holding company" as that term is defined in 12 U.S.C. § 1813(w)(1).

2. Pursuant to 12 U.S.C. § 1818(b)(9), the "appropriate Federal banking agency" may

initiate cease and desist proceedings against a savings and loan holding company in the same

manner and to the same extent as a savings association for regulatory violations and unsafe or

unsound acts or practices.

3. Pursuant to 12 U.S.C. § 1813(q), the Director of the OTS is the "appropriate Federal

banking agency" with jurisdiction to maintain an administrative enforcement proceeding against

a savings and loan holding company. Therefore, the Holding Company is subject to the

authority of the OTS to initiate and maintain an administrative cease and desist proceeding

against it pursuant to 12 U.S.C. § 1818(b).

# **OTS Findings of Fact.**

4. Based on its November 16, 2009 Report of Examination of the Holding Company (2009)

ROE), the OTS finds that the Holding Company has engaged in unsafe or unsound banking

practices, including, but not limited to:

(a) operating its wholly owned savings association subsidiary, CornerstoneBank,

Atlanta, Georgia, OTS No. 15682 (Association), with an inadequate level of capital

protection for the volume, type, and quality of assets held by the Association;

(b) operating the Association with an excessive level of adversely classified and

delinquent loans relative to the Association's capital, earnings and allowance for loan and

lease losses (ALLL) levels; and

(c) operating the Holding Company with insufficient earnings as a result of

increasing level of classified assets at the Association.

Consent.

5. The Holding Company consents to the issuance by the OTS of the accompanying Order

to Cease and Desist (Order). The Holding Company further agrees to comply with the terms of

the Order upon the Effective Date of the Order and stipulates that the Order complies with all

requirements of law.

Finality.

6. The Order is issued by the OTS under 12 U.S.C. § 1818(b). Upon the Effective Date, the

Order shall be a final order, effective, and fully enforceable by the OTS under the provisions of

12 U.S.C. § 1818(i).

Waivers.

7. The Holding Company waives the following:

(a) the right to be served with a written notice of the OTS's charges against it as

provided by 12 U.S.C. § 1818(b) and 12 C.F.R. Part 509;

(b) the right to an administrative hearing of the OTS's charges as provided by 12

U.S.C. § 1818(b) and 12 C.F.R. Part 509;

(c) the right to seek judicial review of the Order, including, without limitation, any

such right provided by 12 U.S.C. § 1818(h), or otherwise to challenge the validity of the

Cornerstone Bancshares, Inc.

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Order; and

(d) any and all claims against the OTS, including its employees and agents, and any

other governmental entity for the award of fees, costs, or expenses related to this OTS

enforcement matter and/or the Order, whether arising under common law, federal

statutes, or otherwise.

**OTS Authority Not Affected.** 

8. Nothing in this Stipulation or accompanying Order shall inhibit, estop, bar, or otherwise

prevent the OTS from taking any other action affecting the Holding Company if, at any time, the

OTS deems it appropriate to do so to fulfill the responsibilities placed upon the OTS by law.

Other Governmental Actions Not Affected.

9. The Holding Company acknowledges and agrees that its consent to the issuance of the

Order is solely for the purpose of resolving the matters addressed herein, consistent with

Paragraph 8 above, and does not otherwise release, discharge, compromise, settle, dismiss,

resolve, or in any way affect any actions, charges against, or liability of the Holding Company

that arise pursuant to this action or otherwise, and that may be or have been brought by any

governmental entity other than the OTS.

Miscellaneous.

10. The laws of the United States of America shall govern the construction and validity of

this Stipulation and of the Order.

11. If any provision of this Stipulation and/or the Order is ruled to be invalid, illegal, or

unenforceable by the decision of any Court of competent jurisdiction, the validity, legality, and

enforceability of the remaining provisions hereof shall not in any way be affected or impaired

Cornerstone Bancshares, Inc.

thereby, unless the Regional Director in his or her sole discretion determines otherwise.

12. All references to the OTS in this Stipulation and the Order shall also mean any of the

OTS's predecessors, successors, and assigns.

13. The section and paragraph headings in this Stipulation and the Order are for convenience

only and shall not affect the interpretation of this Stipulation or the Order.

14. The terms of this Stipulation and of the Order represent the final agreement of the parties

with respect to the subject matters thereof, and constitute the sole agreement of the parties with

respect to such subject matters.

15. The Stipulation and Order shall remain in effect until terminated, modified, or suspended

in writing by the OTS, acting through its Regional Director or other authorized representative.

Signature of Directors/Board Resolution.

16. Each Director signing this Stipulation attests that he or she voted in favor of a Board

Resolution authorizing the consent of the Holding Company to the issuance of the Order and the

execution of the Stipulation.

WHEREFORE, the Holding Company, by its directors, executes this Stipulation.

Accepted by:

CORNERSTONE BANCSHARES, INC. Atlanta, Georgia

OFFICE OF THRIFT SUPERVISION

/s/ By: William B. Pendleton

Chairperson

James G. Price

Southeast Regional Director

Date: See Effective Date on page 1

# **BOARD OF DIRECTORS**

<u>/s/_</u>	<u>/s/</u>
Robert F. Tomain, Director	Gary R. Page, Director
/ <u>s/</u>	/s/
Frederick D. Clemente, Director	Christopher H. Burnett, Director
/s/	/s/
Daniel M. DuPree, Director	Frank H. Roach, Director
	/s/
	Clayton J. Snellings, Director
/ <u>s/</u>	/s/
Albert Maslia, Director	Charles K. Yorke, Director